



LICENSING COMMITTEE

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To: Councillors B. Gray (Chair), Lowe (Vice-Chair), Worrall (Vice-Chair), Bottomley, Braker, Campsall, C. Forrest, Goode, Jackson, Matthews, Northage, O'Neill, Palmer, Popley and Roberts (For attention)

All other members of the Council
(For information)

You are requested to attend the meeting of the Licensing Committee to be held in Committee Room 2, at the Council Offices, Southfields, Loughborough on Tuesday, 6th February 2024 at 5.00 pm for the following business.

Chief Executive

Southfields
Loughborough

26th January 2024

AGENDA

1. APOLOGIES
2. MINUTES OF PREVIOUS MEETING 3 - 4
To approve the minutes of the previous meeting.
3. DISCLOSURES OF PECUNIARY INTERESTS, AND OTHER REGISTRABLE AND NON-REGISTRABLE INTERESTS

For information, disclosable pecuniary interests and registrable interests relate to entries that are included, or should be included, on a councillor's register of interests. Non-registrable interests relate to any other matters.

4. QUESTIONS UNDER OTHER COMMITTEE PROCEDURES 12.8

No questions were submitted.

5. CUMULATIVE IMPACT ZONE

5 - 49

A report of the Head of Regulatory and Community Safety.

LICENSING COMMITTEE 24TH APRIL 2023

PRESENT: The Chair (Councillor Lowe)
The Vice Chair (Councillor Forrest)
Councillors Gerrard, Goddard, B. Gray, Howe,
Murphy, Needham, Ranson and Savage

Licensing Manager
Licensing Officer (RC)
Democratic Services Officer (SW)
Democratic Services Officer (LS)

APOLOGIES: Councillor Brookes and Popley

The Chair stated that the meeting would be recorded and the sound recording subsequently made available via the Council's website. He also advised that, under the Openness of Local Government Bodies Regulations 2014, other people may film, record, tweet or blog from this meeting, and the use of any such images or sound recordings was not under the Council's control.

1. MINUTES OF PREVIOUS MEETING

The minutes of the meeting of the Committee held on 8th February 2022 were confirmed as a correct record and signed.

2. DISCLOSURES OF PECUNIARY INTERESTS, AND OTHER REGISTRABLE AND NON-REGISTRABLE INTERESTS

No disclosures were made.

3. QUESTIONS UNDER OTHER COMMITTEE PROCEDURES 12.8

No questions had been submitted.

4. LICENSING FEES - HACKNEY CARRIAGE AND PRIVATE HIRE VEHICLES, DRIVERS AND PRIVATE HIRE OPERATORS

Considered, a report of the Interim Head of Regulatory and Community Safety to consider the objections and trade petition, received by the Licensing Authority, in relation to the statutory consultation on the proposed increase in fees related to hackney carriages and private hire vehicles (item 5 on the agenda filed with these minutes).

The Licensing Manager and the Licensing Officer assisted with consideration of the report.

Summary of discussion:

- (i) The number of Hackney Carriage, Private Hire, Driver and Operator Licences that the Council issued was outlined.
- (ii) Discussion regarding how both Uber and taxis licensed outside of Charnwood could operate in the Borough and the extent to which the Council could control/monitor that.
- (iii) Some difficulty with benchmarking charges as authorities could include differing elements within their fees, but of 9 comparable authorities, Charnwood approximately in the middle.
- (iv) Noted that fees had not increased since 2019. Also, that the proposed fees reflected the work undertaken by officers and remained competitive.

RESOLVED

1. that, having considered the objections received, the fees be amended as set out in Appendix 1 to the report;
2. that the amended fees come into effect on 31st May 2023.

Reasons

1. The fees are increased under S70 of the Local Government (Miscellaneous Provisions) 1976. This requires the proposed fees to be advertised and any objections received to be considered.
2. If an objection(s) is not withdrawn, the district council is required to consider them and set a further date, not later than two months after the first specified date, on which the variation shall come into force with or without modification, as decided by the district council, after consideration of the objections.

NOTES:

1. No reference may be made to these minutes at the next available Ordinary Council meeting unless notice to that effect is given to the Democratic Services Manager by five members of the Council by noon on the fifth working day following publication of these minutes.
2. These minutes are subject to confirmation as a correct record at the next meeting of the Licensing Committee.

LICENSING COMMITTEE

6th February 2024

Report of the Head of Regulatory and Community Safety

Part A

REVIEW OF THE SPECIAL POLICY ON CUMULATIVE IMPACT (INCLUDED WITHIN THE LICENSING ACT 2003 POLICY)

Purpose of Report

To seek approval for the retention of the Special Policy Cumulative Impact Zone (CIZ – last approved in 2021) included within the Statement of Licensing Policy (last approved in 2022), attached at **Appendix 1**, made in accordance with the Licensing Act 2003, for consultation prior to submission to Full Council for approval.

Recommendations

- 1 That the proposed retention of the Special Policy Cumulative Impact Zone (CIZ), included within the Statement of Licensing Policy 2022 - 2027 attached at **Appendix 1**, made under the Licensing Act 2003, be approved for consultation.
- 2 That the continuation of the Special Policy on Cumulative Impact contained within the existing Statement of Licensing Policy be approved.
- 3 That, subject to recommendations 1 and 2 and following the consultation, the Head of Regulatory and Community Safety is given delegated authority to make minor amendments and alterations to the Cumulative Impact Zone within the Statement of Licensing Policy, in consultation with the Chair of the Licensing Committee, and to submit the final version of the Policy to Full Council.

Reasons

1. After publishing a Cumulative Zone, the licensing authority, must within three years consider whether it remains of the same opinion. The last Special Policy Cumulative Impact Zone (CIZ) was written in 2021.
2. The Cumulative Impact Zone is required to be reviewed three yearly as required by the 'Cumulative Impact Assessments' introduced in the 2003 Act by the Policing Crime Act 2017, with effect from the 6th April 2018. After publishing a Cumulative Impact Zone (CIZ), the licensing authority must within 3 years consider whether it remains of the same opinion as set out in the assessment.
3. To ensure that minor changes can be made to the retention of the Special Policy Cumulative Impact Zone, within the Statement of Licensing Policy, and enable submission to Full Council in an efficient manner if only minor changes are required.

Policy Justification and Previous Decisions

The current Statement of Licensing Policy was approved in June 2022 by Full Council.

A Special Policy on Cumulative Impact was approved and included within the original Licensing Policy, in 2005. Under the Licensing Act 2003, the Council in its role as a Licensing Authority, may consider introducing saturation policies (known under the guidance to local authorities as 'Cumulative Impact Policies'), if it feels that the number of licensed premises is having an adverse impact on any of the Licensing Objectives (crime and disorder, noise / nuisance, public safety, and harm to children).

There are no proposed changes to the existing 'Cumulative Impact Zone at this time.

Implementation Timetable including Future Decisions

The 'existing Cumulative Impact Zone' within the existing Statement of Licensing Policy is being submitted to the Licensing Committee, together with the report from Leicestershire Police report, that the existing 'Cumulative Impact Zone' be retained. Once approved, the 'Cumulative Impact Zone' will be circulated to responsible authorities, representatives of the trade, businesses, and residents for their comments. They will be advised that the Cumulative Impact Zone is proposed to be retained, but not amended at this time.

A copy of the existing 'Cumulative Impact Zone' within the Statement of Licensing Policy will be made available on the Council's website together with an explanation that the 'Special Policy on Cumulative Impact' is proposed to be retained, but that no amendments are proposed' and it is to remain the same, subject to consultation.

After publishing a 'Cumulative Impact Zone' the licensing authority must within 3 years, consider whether it remains of the same opinion set out in the assessment. The guidance issued by the Government under Section 182 of the Licensing Act 2003 states that in order to decide whether it remains of this opinion it must again consult with the persons listed in Section 5(3) of the Act, the Chief Officer of Police, the Fire and Rescue Authority, Director of Public Health for the area, representatives of local premises Licence holders, club premises certificate holders, personal Licence holders and businesses and residents in its area.

The Licensing Section will circulate the existing Cumulative Impact Zone to be retained to:

- the Responsible Authorities (including Charnwood Borough Council Licensing, Fire, Health and Safety, Health and Safety Executive, Planning, Police, Pollution, Trading Standards, Public Health, and the Home Secretary)
- Business and residents' e.g., relevant residents groups
- Local Councillors
- British Beer and Pub Association
- Pub Watch
- Solicitors
- Premises Licence Holders

- Premises Licence Holders of premises in the Cumulative Impact Zone (CIZ area)
- Premises Licence Holders of Late-Night Refreshment premises in the CIZ area.
- Club Premises certificate holders

Any comments from the consultation will be considered by the Licensing Section and the Head of Regulatory and Community Safety. If only minor amendments are required because of the responses to the consultation, recommendation 3 seeks delegated authority for the Head of Regulatory and Community Safety to make those changes, in consultation with the Chair of the Licensing Committee, prior to submitting the final Policy to the meeting of Full Council scheduled for 22nd April 2024

If significant changes are required to the Cumulative Impact Zone then an additional Licensing Committee will be organised to enable the Committee to consider the consultation responses and changes to the assessment, prior to its submission to Full Council.

Report Implications

Risk Management

No specific risks have been identified with the decisions the Committee is being asked to make.

Financial Implications

There are no financial implications associated with this report, other than those of consultation with licence holders/interested parties which can be accommodated within existing budgets.

Background Papers: Government Guidance issued under Section 182 of the Licensing Act 2003
<https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003>

Officers to contact: Gareth Harvey
Head of Regulatory and Community Safety
gareth.harvey@charnwood.gov.uk

Grace Dowson
Licensing Manager
01509 632597
grace.dowson@charnwood.gov.uk

Part B

1.0 Background

The current Statement of Licensing Policy was last reviewed in 2022. The concept of “Cumulative impact” has been described within the 182 guidance and used by licensing authorities within their statements of licensing policy since the commencement of the 2003 Act. With effect from 6 April 2018, ‘Cumulative impact assessments’ were introduced in the 2003 Act by the Policing and Crime Act 2017. Cumulative impact is the potential impact on the promotion of the licensing objectives of several licensed premises concentrated in one area.

A ‘cumulative impact assessment’ (CIA) may be published by a licensing authority to help it to limit the number or types of licence applications granted in areas where there is evidence to show that the number or density of licensed premises in the area is having a cumulative impact and leading to problems, which are undermining the licensing objectives.

CIA’s relate to applications for new premises licences and club premises certificates and applications to vary existing premises licences and club premises certificates in a specified area.

Section 5A of the 2003 Act sets out what a licensing authority needs to do to publish a CIA and review it, including the requirement to consult with the persons listed in section 5(3) of the 2003 Act.

The 2003 Act does not stipulate how the CIA should be used once published, because the requirements for determining applications for new licence’s or variations are the same in areas with a CIA as they are elsewhere, as set out in sections 18, 35, 72 and 85 of the Act. However, any CIA published by a licensing authority must be summarized in its statement of licensing policy.

Charnwood Borough Councils existing Statement of Licensing Policy at **Appendix 1**, Section 4, page 11, approved by full Council in 2021, included a ‘Special Policy on Cumulative Impact’.

There are no proposed changes to the existing Special Policy on Cumulative Impact Zone at this time, other than it is to be retained.

The 182 Guidance, amended in April 2018, removed the ‘rebuttable presumption’ against grant of a premise in a Cumulative Impact Zone. The December 2023 version of the s182 guidance states at para 14.28, ‘While the evidence underpinning the publication of CIA (Cumulative Impact Assessments) should generally be suitable as the basis for a decision to refuse an application or impose conditions, it does not change the fundamental way that decisions are made under the 2003 Act. Each decision in an area, subject to a CIA, therefore, still needs to be made on a case-by-case basis and with a view to what is appropriate for the promotion of the licensing objectives.’ This shifts the onus of proof onto the applicant to show to the Licensing Authority why their premises will not add to any problems within the Cumulative Impact

Zone. Importantly, the publication of a CIA would not remove a licensing authority's discretion to grant applications for new licences or applications to vary existing licences where the authority considers this to be appropriate in the light of the individual circumstances of each case.

2.0 Special Policy on Cumulative Impact

The Council's Statement of Licensing Policy 2022 to present day includes a 'Special Policy on Cumulative Impact' which covers areas of Loughborough town center. Cumulative Impact is defined as the "the potential impact on the promotion of the licensing objectives of a number of licensed premises concentrated in one area." (Section 14.20 of the Government 182 Guidance updated December 2023 pg. 117)

2.1 The current Special Policy on Cumulative Impact states the area as below:

- bounded by Sparrow Hill, Church Gate, Steeple Row, Rectory Place, Bridge Street, Broad Street, Ashby Road, Frederick Street, Browns Lane Bedford Square, Southfield Road, Barrow Street Jubilee Way, and Pinfold Gate.
- Including both sides of the streets bounding the area.
- Including Ashby Road to its junction with Storer Road; and Nottingham Road, to the entrance to the Falcon Works.

This area as the Cumulative Impact Zone is shown on the map at **Appendix 2** .

The Cumulative Impact Assessment (CIA) must include a statement saying that the licensing authority considers that the number of premises licences and/or club premises certificates in one or more parts of the area described is such that it is likely that granting further licences would be inconsistent with the authority's duty to promote the licensing objectives. As part of the publication a licensing authority must set out the evidential basis for its opinion.

CIA's may relate to premises licensed to carry on any licensable activity, including the sale of alcohol for consumption on or off the premises, and the provision of late-night refreshment. This includes late night refreshment providers which are not licensed to sell alcohol. A CIA may relate to all premises licences and club premises certificates in the area described in the assessment or parts thereof, or only to premises of a particular kind described in the assessment. For example, it may be appropriate for the licensing authority to only include off-licences or nightclubs within the scope of its assessment. The licensing authority must make clear, when publishing its CIA, which premises types it applies to. CIAs do not apply to TENs; however, it is open to the police and environmental health authority (as relevant persons) to refer to evidence published within a CIA when objecting to a TEN.

A special policy should be reviewed regularly to assess whether it is needed or if any revisions are required. Prior to the review of the 'Special Policy on Cumulative Impact', the Police and other responsible authorities have been contacted to seek views on the retention of the Special Policy on Cumulative Impact and the area covered by it.

3.0 Review of the Special Policy on Cumulative Impact

3.1 There must be an evidential basis for the decision to introduce and maintain a cumulative impact zone. Information that licensing authorities can use to demonstrate the cumulative impacts of the licensed premises, on the promotion of the licensing objectives include:

- local crime and disorder statistics
- statistics on local anti-social behavior offences
- health related statistics such as alcohol related emergency attendances and hospital admissions
- environmental health complaints, particularly in relation to litter and noise
- complaints recorded by the local authority, which may include complaints raised by residents or resident's associations.

3.2 Leicestershire Police has provided a report entitled 'Cumulative Impact Zone Report 2023' which seeks to provide evidence to justify the retention of the existing cumulative impact zone but make no proposed changes. This is attached at **Appendix 3**.

3.0 Supplementary Information

3.1 The opinions of Public Health and Environmental Protection have been sought as to whether the Special Policy on the Cumulative Impact Zone should be retained.

3.1.2 Charnwood Borough Council's Environmental Protection Team have confirmed that 'Environmental Protection views the Special Policy on Cumulative Impact as a useful tool in managing noise from licensed Town center premises to minimise public nuisance. For this reason, we are strongly in favor of retaining the Cumulative Impact Zone and have no suggested changes'.

4.0 Conclusion

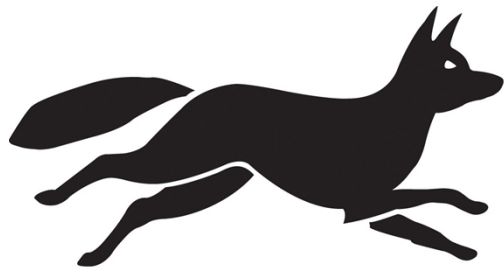
4.1 The Licensing Committee is asked to approve the retention of the 'Special Policy on Cumulative Impact within the current Statement of Licensing Policy, for consultation, prior to formal submission to Council on 22nd April 2024 and that following the consultation the Head of Regulatory and Community Safety be given delegated authority to make minor amendments and alterations to the Statement of Licensing Policy, in consultation with the Chair of the Licensing Committee. Any major objections to the 'Special Policy on Cumulative Impact' will be referred to the Licensing Committee for consideration prior to submission to the Full Council.

Appendices

Appendix 1 - The current 'Statement of Licensing Policy' approved in 2022, which includes the existing Special Policy on Cumulative Impact Zone approved in 2021.

Appendix 2 - The existing boundary of Charnwood Borough Councils Saturation Zone.

Appendix 3 –Cumulative Impact Zone Report 2023– Submitted by Leicestershire Police



Charnwood



Licensing Act 2003

Statement of Licensing Policy

Contents – Statement of Licensing Policy	Page no
Contents	
Section 1 - Introduction	5
1.1 Purpose	5
1.2 Consultation	5-6
1.3 Licensable Activities	6-7
Section 2 – Fundamental Principles	7
2.1 Background	7
2.2 Immigration Act 2016- Right to Work	7-8
2.3 Entitlement to Work	8
2.4 Promotion of The Licensing Objectives	9
2.5 Balance	9
2.6 Relevancy	10
Section 3 – Cumulative Impact	10-11
Section 4 – Special Policy on Cumulative Impact	11-12
Section 5 -Licensing Hours	12-13
5.1 Local, National and International Occasions	13
5.2 Drinking up Time	13-14
Section 6- Operating Schedule -Promotion of the Licensing Objectives	14-15
Section 7 – The Prevention of Crime and Disorder	15
7.1 CCTV	15
7.2 Open Containers of Alcohol	15
7.3 Irresponsible Drinks Promotions	15-16
7.4 Alcohol Deliveries	16
7.5 Dance Venues	16
7.6 Other Steps to promote the Prevention of Crime and Disorder	16
Section 8 – Public Safety -Premises Licensed for Regulated Entertainment	17
Section 9 – The Prevention of Public Nuisance	17

Section 10 – The protection of Children from Harm	17
10.1 General	17-18
10.2 Children and Cinemas	19
10.3 Children and Public Entertainment	19
10.4 Proof of Age Cards	19
Section 11 – Integrating Strategies	19
11.1 Crime Reduction Partnership	19-20
11.2 Planning	20
11.3 Cultural Strategy	20-21
11.4 Building Control	21-22
11.5 Promotion of Equality	22-23
11.6 Disabled Access	23
11.7 Transport	23
Section 12 – Duplication	23
Section 13 – Standardised Conditions	24
13.1 Mandatory Conditions	24-25
Section 14 – Personal Licences	25-26
14.1 Changes during lifetime of licence	26
Section 15 – Temporary Event Notices	27
15.1 – Police and EH Intervention	28
Section 16 – Representations	28-29
16.1 Petitions	29
Section 17 – Enforcement	29-30
17.1 Annual Fees	30
17.2 Reviews	30-31
Section 18 – Live Music, Dancing, Theatre, Circuses and Street Arts	31
18.1 Events in Charnwood	31-32
Section 19 - Wholesale of Alcohol	32
Section 20 - Delegation of Functions	32-33
Section 21 - Period of Validity and Review	33

Appendices Appendix 1 – Pool of Model Conditions Appendix 2 – Mandatory Conditions Appendix 3 – Immigration Act 2016 – Entitlement to Work Identification Documents Appendix 4 – Current Cumulative Impact Zone	
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Charnwood Borough Council
Statement of Licensing Policy

1 Introduction

1.1 Purpose

The Statement of Licensing Policy is a requirement under Section 5 of the 2003 Act and explains how Charnwood Borough Council (referred to throughout this policy as the 'licensing authority') will carry out its role under the Licensing Act 2003, during the next five years. During this period the licensing authority will keep the policy under review and may make revisions to the document following consultation with the bodies outlined below.

It will also:

- provide members of the Licensing Authority with a decision-making framework.
- inform applicants about the expectations of the Licensing Authority and how applications will be viewed.
- how a licensed premises is likely to be able to operate within the area of the Licensing Authority, albeit that each application will be examined and considered on an individual basis.
- To provide guidance to residents and businesses about how applications will be viewed and how their needs will be addressed. This will assist those parties when making representations in relation to various applications.
- to support decisions made by the Licensing Authority if it has to demonstrate in a Court of Law how it arrived at its licensing decisions.

This Policy is normally in place for five years but will be kept under review during that five-year period.

1.2 Consultation

In developing this Statement, the Licensing Authority, and in accordance with the requirements of the Act, has consulted with the groups set out below, and has taken account of their views:

- the Chief Officer of Police for the licensing authority's area,
- the fire authority for the area
- Director of Public Health
- representatives of local premises licence holders.
- representatives of local club premises certificate holders.
- representatives of local personal licence holders
- representatives of businesses and residents in its area

- other groups that the Licensing Authority considered appropriate

1.3 Licensable **Activities**

For the purposes of the 2003 Act, the following are licensable activities:

- the sale of alcohol by retail
- the supply of alcohol by or on behalf of a club, or to the order of, a member of the club
- the provision of late-night refreshment
- the provision of regulated entertainment,

The descriptions of entertainment activities licensable under the 2003 Act are:

- a performance of a play.
- an exhibition of a film.
- an indoor sporting events.
- a boxing or wrestling entertainment.
- a performance of live music.
- any playing of recorded music.
- a performance of dance; and
- entertainment of a similar description to a performance of live music, any playing of recorded music or a performance of dance.

To be licensable, one or more of these activities needs to be provided for the purpose (at least partly) of entertaining an audience; has to be held on premises made available for the purpose of enabling that activity; and must also either:

- take place in the presence of a public audience, or
- where that activity takes place in private, be the subject of a charge made with a view to profit.

Amendments made to the 2003 Act by the *Live Music Act 2012* and the *Licensing Act 2003 (Descriptions of Entertainment) (Amendment) Order 2013*, *Legislative Reform Order 2014*, and the *Deregulation Act 2015*, means that a licence is not required for the following activities to the extent that take place between **08:00- 23:00** on any day:

- a performance of a play in the presence of any audience of no more than 500 people.
- an indoor sporting event in the presence of any audience of no more than 1,000 people, this includes Greco Roman or free style wrestling
- most performances of dance in the presence of any audience of no more than 500 people; and

- live music, where the live music comprises.
 - a performance of unamplified live music
 - a performance of live amplified music in a workplace with an audience of no more than 500 people; or
 - a performance of live or recorded music on licensed premises which takes place in the presence of an audience of no more than 500 people, subject to certain conditions being met.
- Recorded music, where recorded music comprises.
 - Any playing of recorded music on licensed premises which takes place in the presence of an audience of no more than 500.
 - Any playing of recorded music in unlicensed premises, subject to certain conditions being met.
 - Dance – no licence is required for performances on any day provided that the audience does not exceed 500.

Where de-regulated activities take place on licensed premises any licence conditions relating to 'live' music or entertainment will be suspended, but it is possible to impose new, or reinstate existing conditions following a review of a premises licence or club premises certificate.

When considering whether an activity constitutes 'the provision of regulated Entertainment', each case will be treated on its own merits. There will inevitably be a degree of judgement as to whether a performance is live music or not, so organisers of events are encouraged to contact the Licensing Authority, providing as much detail as possible, to discuss whether a licence will be required.

Unauthorised Activity: It is a criminal offence under section 136 of the 2003 Act to carry on any of the licensable activities listed above other than in accordance with a licence or other authorisation under the 2003 Act. If an unauthorised activity takes place, then the Police and local authorities have powers to take action.

2 Fundamental Principles

2.1 Background

This Statement of Licensing Policy is the key document relied upon when delivering the requirements of the Licensing Act 2003. However, all decisions relating to licences will be made on the merits of the individual case, having regard to this policy as part of the decision-making process.

2.2 Immigration Act 2016- Right to Work

The Immigration Act amended the 2003 Act and introduced the requirement for immigration safeguards in respect of licensing applications. The intention

is to prevent illegal working in premises licensed for the sale of alcohol or late-night refreshment.

The statutory prevention of crime objective in the 2003 Act includes the prevention of immigration crime and the prevention of illegal working in licensed premises. Licensing authorities work with the Home Office (Immigration Enforcement) as well as the police, in respect of these matters.

The Home Secretary (in practice Home Office (Immigration Enforcement)) act as a responsible authority in the licensing regime, which requires Home Office (Immigration Enforcement) to receive premises licence applications (except regulated entertainment only licences), and in some limited circumstances personal licence applications, and permits Home Office (Immigration Enforcement) to make appropriate representations and objections to the grant of a licence.

Immigration officers are permitted to enter premises which they have reason to believe are being used to sell alcohol or provide late night refreshment, to investigate whether immigration offences are being committed in connection with the licensable activity.

2.3 Entitlement to Work

Individuals applying for a premises licence for the sale of alcohol or late-night refreshment must be entitled to work in the UK. This includes applications made by more than one individual applicant. An application made by an individual without the entitlement to work in the UK must be rejected. This applies to applications which include the sale of alcohol and the provisions of late-night refreshment but does not include applications which apply to regulated entertainment only.

Applicants must demonstrate that they have the right to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity. An applicant can do this in two ways.

1. By providing with their application copies or scanned copies of the documents which an applicant may provide to demonstrate their entitlement to work in the UK (these copies do not need to be certified) and are published on the Councils web site GOV.uk and in guidance issued under s182 of the Licensing Act 2003.
2. By providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service. (See guidance on application forms)

2.4 Promotion of the Licensing Objectives

The licensing authority will carry out its functions under the Licensing Act 2003 with a view to promoting the licensing objectives.

- The Prevention of Crime and Disorder.
- Public safety.
- The Prevention of Public Nuisance; and
- The Protection of Children from Harm.

Each objective is of equal importance and the four objectives will be paramount considerations of the Licensing Authority at all times.

It is for the applicant to decide what measures, if any, to suggest in the operating schedule of the application form, to address any potential concerns that might arise in the promotion of the licensing objectives. The measures proposed in the operating schedule will be converted into conditions on the licence.

Responsible Authorities or other persons may make representations if they feel that the applicant's proposals do not adequately promote the Licensing Objectives. An applicant, who proposes no measures on their operating schedule to promote the Licensing Objectives, may face more representations than an applicant who has risk assessed their operation and proposes required and proportionate measures.

The Licensing Authority recommends that applicants discuss their application early with Responsible Authorities. Most Responsible Authorities would be willing to discuss matters with an applicant with a view to reaching an agreement on measures to be proposed. This can prevent representations at a later date. Contact details for the Responsible Authorities can be found on the Licensing pages of the Council web site or by contacting the Licensing Section.

Where no representations are made the Licensing Authority must grant a licence subject to conditions consistent with the operating schedule.

2.5 Balance

The licensing authority seeks to achieve a balance between leisure/entertainment and the needs of residents and other businesses for an acceptable environment and quality of life.

This Policy does not undermine the right of any applicant to apply for a variety of permissions and to have any such application considered on its individual merits. Nor will it override the right of any person to make representations on an application or seek a review of a licence, where provision has been made for them to do so in the Licensing Act 2003.

2.6 Relevancy

Licensing is about the control of premises and places being used for licensable activities and the vicinity of those premises and places. The terms and conditions attached to various permissions are focused on relevant matters that are within the control of the holders of those permissions. This means those matters occurring at, and in the immediate vicinity of, the premises, and the direct impact they have on nearby residents and businesses.

Licensing law is not a mechanism for the general control of anti-social behaviour by individuals once they are beyond the direct control of the individual, club or business holding the licence, certificate or permission concerned.

3 Cumulative Impact

The Licensing Authority recognises that there can be confusion about the difference between “need” and “cumulative impact” of premises on the licensing objectives, for example, on crime and disorder. “Need” concerns the commercial demand for another pub, restaurant, etc. This is not a matter for a licensing authority in discharging the licensing functions or for this statement of licensing policy. “Need” is a matter for planning committees and for the market. On the other hand, the cumulative impact of licensed premises on the promotion of the licensing objectives is a proper matter for the licensing authority and its licensing committee to consider.

In certain situations, the number, type, and density of premises selling alcohol or providing late night refreshment may be associated with serious problems of crime and disorder. Where the impact on surrounding areas of customers taken together may be greater than the usual impact of customers from individual premises the licensing authority may consider that an area has become saturated with licensed premises.

The Licensing Authority received a representation from the Leicestershire Police that the circumstances described above exist in relation to parts of Loughborough’s Town Centre, and that the grant of further premises licences or club premises certificates would undermine the crime prevention objective.

In response to this representation the Licensing Authority:

- Considered evidence about the extent of the problem of crime and disorder.
- Considered evidence about the likely association of the problem with the number and density of licensed premises in the town centre.
- Consulted on the proposal for a special policy in relation to new licences and variations to existing ones within the town centre.

- Considered the outcome of that consultation; and
- Resolved to declare the special policy described in Section 4 below.

The authority recognises that once away from licensed premises, there is always a risk that a minority of consumers will behave badly and unlawfully. Depending on the circumstances, there are other mechanisms available for addressing such issues for instance:

- planning controls.
- positive measures to create a safe and clean town centre environment in partnership with local businesses, transport operators and other departments of the local authority.
- the provision of CCTV surveillance in town centres, ample taxi ranks, provision of public conveniences open late at night, street cleaning and litter patrols.
- powers of local authorities to designate parts of the local authority area as places where alcohol may not be consumed publicly.
- police enforcement of the general law concerning disorder and anti-social behaviour, including the issuing of fixed penalty notices.
- the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are drunk.
- a Public Spaces Protection Order (PSPO) is designed to stop individuals or groups committing anti-social behaviour in a public space and gives the police a power to confiscate alcohol from adults and children in designated areas.
- A closure notice of up to 48 hours, can be issued by the Council or Police without going to Court, where there is nuisance to the public or disorder near to the premises.
- the power of the police, other responsible authorities or a local resident or business to seek a review of the licence or certificate in question.

4. Special Policy on Cumulative Impact

The Licensing Authority will adopt a special policy on cumulative impact in relation to the area of the Town Centre (shown in Appendix 4):

- bounded by Sparrow Hill, Church Gate, Steeple Row, Rectory Place, Bridge Street, Broad Street, Ashby Road, Frederick Street, Browns Lane Bedford Square, Southfield Road, Barrow Street, Jubilee Way and Pinfold Gate.
- Including both sides of the streets bounding the area.
- Including Ashby Road to its junction with Storer Road; and Nottingham Road, to the entrance to the Falcon Works.

The Licensing Authority recognises, however, that this policy cannot be absolute, and it will continue to consider each application on its merit. Licences that are unlikely to add to the problems of saturation would be

approved.

The Special Policy does not however change the fundamental way that licensing decisions are made. It is therefore open to the Licensing Authority to grant an application where it is considered appropriate and where the applicant has demonstrated in their operating schedule that they would not be adding to the cumulative impact.

Applications in areas covered by the Special policy should therefore give consideration to potential cumulative impact issues when setting out the steps that will be taken to promote the licensing objectives. The authority acknowledges that the impact will be different for premises with different styles and characteristics.

The Special Policy does not relieve responsible authorities (or any other person) of the need to make relevant representations where they consider it appropriate to do so for the promotion of the licensing objectives. As with all licensing applications under the 2003 Act, if there are no representations, the licensing authority must grant the application in terms that are consistent with the operating schedule submitted.

Once a Cumulative Impact Assessment is carried out and a 'Special Policy on Cumulative Impact' published, the licensing authority within three years considers whether it remains of the same opinion. In order to decide whether it remains of the same opinion, or if it considers that it needs to be amended the licensing authority must undertake appropriate consultation before any amendment is made.

The special policy will not be used to:

- remove a licence when representations are received about problems with an existing licensed premises; or to
- justify the rejection of modifications to a licence except where those modifications are directly relevant to the special policy; or to
- adopt quotas or set terminal hours in a particular area that pre-determine the individual merits of any application.

5. Licensing Hours

With regard to licensing hours, the Government acknowledges that different licensing approaches may be appropriate for the promotion of the licensing objectives in different areas. The Licensing Act 2003 gives the Licensing Authority power to make decisions that relate to the hours for which a premise is licensed. In consultation with other Responsible Authorities, consideration will be given to the licensing objectives of the prevention of crime and disorder and the prevention of public nuisance each case will be decided on its individual merits.

It is recognised that staggered licensing hours are important to help to ensure that concentrations of customers leaving licensed premises simultaneously is reduced. In turn this reduces the potential for disorder at fast food outlets, taxi ranks and other sources of transport.

In relation to shops and other retail outlets supplying alcohol for consumption off the premises, the general policy will be to allow sales of alcohol at all times that the premises is open for business unless there are good reasons based on the licensing objectives to restrict the hours.

In making decisions in respect of licensing hours, consideration will be given to relevant representations made by residents and businesses, their representatives, and the police as well as the applicant. This may lead to the imposition of stricter conditions on noise controls in areas having denser residential accommodation.

Fixed trading hours will not be set for particular geographical areas. It should be stressed that each case will be decided on its own merits based on whether the licensing objectives can be met.

5.1 Local, National and International Occasions

It should be possible for applicants for premises licences and club premises certificates to anticipate special occasions which occur regularly each year, such as bank holidays, and to include appropriate opening hours in their operating schedules.

Additional occasions, which require an extension, may be covered by a temporary event notice.

Exceptional events of local, national, or international significance may arise which could not have been anticipated when the application was first made. In these circumstances, the Secretary of State may make a licensing hours order to allow premises to open for specified, generally extended, hours on these special occasions. This avoids the need for large numbers of applications to vary premises licences and club premises certificates. Typical events might include a Royal Wedding or Royal Jubilee.

5.2 Drinking up time

The traditional 'drinking up time' was not carried over into the Licensing Act 2003. However, the hours during which applicants are licensed to sell or supply alcohol and the opening hours need not be identical and therefore applicants seeking permission for the sale of alcohol for consumption on the premises are recommended to consider a drinking up/cooling down period during which music volume may be reduced, customers may consume their

drinks and make arrangements for transport from the premises. The Licensing Authority considers that a 30-minute drinking up time, where relevant, will assist in the gradual dispersal of customers and consequently reduce the impact on the area.

Where relevant representations are made the Licensing Authority will consider incorporating drinking up time where this is necessary and proportionate to promote the licensing objectives in any individual case.

6. Operating Schedule – Promotion of the Licensing Objectives.

The Licensing Authority is required to carry out its functions to promote the licensing objectives.

This includes its role in:

- Granting or refusing applications for licences.
- Reviewing licences.
- Imposing conditions.
- Deciding how to integrate with other strategies of the council.

Licence applications should be accompanied by an operating schedule that includes the steps that the licensee proposes to take to promote the licensing objectives. Applicants are expected to have regard to this Statement of Licensing Policy and be aware of the expectations of the Licensing Authority and the Responsible Authorities as to the steps appropriate for the promotion of the licensing objectives.

The Licensing Authority expects that the process of developing the operating schedule will include a thorough risk assessment regarding the licensing objectives, which will assist in identifying those steps. The risk assessment will vary dependent on the nature of the business, and it is for applicants to decide what is appropriate in each case.

An operating schedule should include enough information to enable the Licensing Authority, Responsible Authority, or other interested party to assess the steps taken to promote the four licensing objectives.

Applicants for licences are urged to discuss their proposals with the responsible authorities prior to submitting an application. This will enable them to seek advice on the production of their operating schedule and may avoid the need for a hearing in response to representations made by the authorities.

The relevant authorities are:

- Prevention of Crime and Disorder – Leicestershire Police, Leicester Crime Reduction Partnership and Leicestershire Trading Standards, Home Office Immigration Enforcement (on behalf of the Secretary of

State).

- Public Safety – Leicestershire Police, Leicestershire Fire and Rescue, the Council’s Environmental Health Officers with responsibility for Health & Safety
- Public Nuisance – the Borough Council’s Environmental Health Officers with responsibility for Pollution Control
- Protection of Children from Harm – Leicester Area Child Protection Committee, Leicestershire Police and Leicestershire Trading Standards, Leicestershire Public Health.

Further information is provided in the following sections of this policy on a variety of steps to promote the licensing objectives that the Licensing Authority will support. However, the Licensing Authority will not impose them indiscriminately. It is for the applicant to decide which of these are appropriate for inclusion in the operating schedule for the premises, based on the exact circumstances involved. The Licensing Authority will consider the information set out below, on steps to promote the licensing objectives, when undertaking the functions identified in Paragraph 6.1 above.

7 The Prevention of Crime and Disorder

7.1 CCTV

The presence of CCTV cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour, and crime generally. The Licensing Authority will therefore support the provision of CCTV in town centre pubs and clubs and town centre late night refreshment premises.

7.2 Open Containers of Alcohol

A significant part of the town centre is the subject of a Public Spaces Protection Order (PSPO). This is an area where there is a power for the Police to request someone to refrain from drinking to address nuisance or annoyance. Failure to comply with this request is a criminal offence. To support this, the Licensing Authority considers it appropriate for town centre premises to adopt a policy of prohibiting open containers of alcohol being taken from the premises. This approach will also prevent the use of these containers as offensive weapons.

7.3 Irresponsible Drinks Promotions

The Licensing Authority will support an approach to the marketing of alcohol and the management of licensed premises that promotes responsibility in the consumption of alcohol. Determining whether a drinks promotion is irresponsible or not will require a subjective judgement.

The sale of alcohol to persons who are already drunk is an offence under the Act. The incidence of drunken people present at premises may provide an indication that the marketing and sale of alcohol at the premises is not being approached in a responsible way.

7.4 Alcohol Deliveries

If an applicant is applying for a licence which allows them to provide alcohol as part of an alcohol delivery service, should consider including in their operating schedule how they intend to operate to ensure that.

- The person who they are selling alcohol to is over the age of 18.
- That alcohol is only delivered to a person over 18 years of age.
- That there is a clear document trail of dispatch from the licensed premise and delivery to customer, showing times and signatures which can be made available for inspection by an authorised officer.
- That the times of alcohol being sold on the website, over the telephone and the time the alcohol is delivered is within the hours stated on the licence for the sale of alcohol.

7.5 Dance Venues

The culture of dance venues requires that special consideration be given to the steps required to prevent crime and disorder and promote public safety. It is recommended that operators of night clubs providing facilities for dancing are aware of the detailed guidance provided in the “*Safer Clubbing Guide*” published by the Government;

http://www.csdp.org/research/safer_clubbing_txt.pdf

7.6 Other Steps to Promote the Prevention of Crime and Disorder

There is a wide range of other steps which may be appropriate circumstances including.

- Prohibiting the sale of alcohol in bottles for consumption on the premises, to prevent their use as weapons
- Requiring drinking vessels to be plastic or toughened glass
- Requiring the provision of retail radios to connect premises supervisors in town centres to the police
- Appropriate measures to prevent overcrowding in parts of the premises
- The provision of staff to control admission and to control customers inside the premises.
- The adoption of an age determination policy such as Challenge 21 to prevent underage sales

8 Public Safety - Premises Licensed for Regulated Entertainment

Premises licensed for regulated entertainment, including cinemas and theatres, are subject to a range of legislative requirements and regulatory regimes such as the Health and Safety at Work Act and fire safety legislation, aimed at protecting public safety. The Licensing Authority does not intend to duplicate requirements of existing statutory provisions. However, premises will be expected to ensure a level of compliance that promotes public safety.

Premises providing regulated entertainment have particular safety issues associated with their ability to attract significant numbers of people to a venue. The Licensing Authority will support measures designed to promote public safety in this context. This may include:

- Setting of a capacity limit for all, or separate parts, of the premises. Capacity limits may be appropriate in preventing disorder, as overcrowded venues can increase the risks of crowds becoming frustrated and hostile.
- The provision of staff to control admission and to control customers inside premises and at outdoor events.

9 The Prevention of Public Nuisance

To determine the potential effect on neighbouring premises, the Licensing Authority considers that applicants for premises licences and club premises certificates, should carry out a risk assessment. Advice and assistance in undertaking this task should be sought from Council Environmental Health Officers. Steps which may be appropriate to prevent public nuisance include:

- Limitation on hours of operation where necessary to prevent nuisance and disturbance
- Measures to reduce noise and vibration emissions from premises
- Measures to prevent noxious smells
- Measures to reduce light pollution
- Steps to prevent noise, disturbance and anti-social behaviour from people arriving at and leaving the premises
- Stricter controls will be supported in areas in closer proximity to residential accommodation.

10 The Protection of Children from Harm

10.1 General

The protection of children from harm includes the protection of children from moral, psychological, and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also

wider harms such as exposure to strong language and sexual expletives (for example, in the context of exposure to certain films or adult entertainment). Licensing authorities must also consider the need to protect children from sexual exploitation when undertaking licensing functions.

The Licensing Authority will carry out its responsibilities so as to promote the licensing objective of protection of children from harm. In doing so it will take into account representations made by the Local Safeguarding Children Board or Safeguarding Adults Board, www.lrsb.org.uk (Leicestershire and Rutland Safeguarding Boards)

Licences will be sought from a wide variety of premises including theatres, cinemas, restaurants, concert halls, cafes, late night take-aways, pubs, bars, and nightclubs. It is not possible for a licensing policy to anticipate every situation where children are at risk. The Licensing Authority will not therefore impose general conditions that apply to all premises but will consider how the licensing objectives can be best promoted in each particular case.

The Licensing Authority will not seek to limit the access of children to licensed premises unless it is necessary to protect children from harm. The following areas would give rise to particular concern in respect of children:

- Where entertainment or services of an adult or sexual nature are commonly provided.
- Where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with a reputation for underage drinking.
- Where there has been an association with drug taking or dealing.
- Where there is a strong element of gambling on the premises (but not, for example, the simple presence of a small number of cash prize gaming machines or of bingo).

Conditions will not be imposed that require the admission of children. This will remain a matter for the discretion of the licensee.

The range of options available to limit the access of children to licensed premises that may be imposed by the Licensing Authority include:

- Limitations on the hours where children may be present.
Age limitations (below 18).
- Limitations or exclusions when certain activities are taking place
- Limitations on the parts of premises to which children might be given access.
- Requirements for an accompanying adult.
- In exceptional cases, exclusion of people under the age of 18 from the premises when any licensable activities are taking place.

10.2 Children and Cinemas

Licensees will be expected to prevent children from viewing films that are unsuitable because of the age classification of the film that has been imposed by the British Board of Film Classification or other film classification board approved by the licensing authority. Children will not be permitted to view un-certificated films.

10.3 Children and Public Entertainment

The Licensing Authority will expect that where a significant number of unaccompanied children will be present during a public entertainment event, the licensee will ensure that an adequate number of adult staff is present to control the access, egress, and safety in and around the premises. The licensee should take into account the number of children to be present, the type of entertainment, the age of the children, the characteristics of the premises and any other relevant factor.

10.4 Proof of Age Cards

The Licensing Authority supports the adoption of proof of age cards as a means of preventing underage drinking. It recommends that any premises licensed to sell alcohol adopts a policy of requiring proof of age from any person where there is any doubt as to whether they are over 18. The authority would suggest as best practice, that proof of age could be in the form of a passport, photographic driving licence, or a proof of age card complying with the Proof of Age Standards Scheme (PASS) launched in January 2003 by the British Retail Consortium.

The Licensing Authority supports the **‘Portman Group Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks.’**
<https://www.portmangroup.org.uk/wp-content/uploads/2019/09/Code-of-Practice-on-the-Naming-Packaging-and-Promotion-of-Alcoholic-Drinks-Sixth-Edition.pdf>

It will seek to ensure that premises licensed for the sale of alcohol comply with the code.

11 Integrating strategies

The Licensing Authority will seek to achieve integration with the strategies set out below and will consult with the appropriate organisations to achieve this.

11.1 Crime Reduction Partnership

The Licensing Authority recognises its responsibility to address issues relating to crime and disorder and is committed to working together, with other

partners, to make Charnwood a safe and attractive borough in which to live, work, study and socialise.

In making decisions, the Licensing Authority will consider the Charnwood Community Safety Partnership Strategy, especially relating to.

- Reducing the opportunities for crime to occur
- Tackling disorder and anti-social behaviour
- Reducing the fear of crime
- Combating the use of drugs

11.2 Planning

The Licensing Authority will ensure that planning and licensing regimes are properly separated to avoid duplication and efficiency. Licensing applications will not be a rerun of any planning application and licensing decisions will not cut across decisions taken by the Planning Committee or permission granted on appeal, or decisions made under delegated authority to officers.

Where businesses have indicated, when applying for a licence under the 2003 Act, that they have also applied for planning permission or that they intend to do so, licensing committees and officers will consider discussion with their planning counterparts prior to determination with the aim of agreeing mutually acceptable operating hours and scheme designs.

There are circumstances when as a condition of planning permission; a terminal hour has been set for the use of premises for commercial purposes. Where these hours are different to the licensing hours the applicant must observe the earlier closing time. Premises operating in breach of their planning permission would be liable to prosecution.

11.3 Cultural Strategy

'Leisure and cultural opportunities for all' is Charnwood's Cultural Strategy setting out the common vision and shared goals for all those involved in the cultural life of the borough. Charnwood Borough Council is committed to its implementation working with the Cultural Strategy Partnership.

The International Covenant on Economic, Social and Cultural Rights (ICESCR) which was ratified by the UK in 1976 recognises the right of everyone to take part in cultural life and requires that active steps are taken to develop cultural activity and ensure that everyone can participate in the cultural life of the community.

The Strategy encompasses arts, heritage, museums, parks and green spaces, neighbourhood facilities, markets, festivals and public events, media, libraries and literature, sport, play, faith and worship, tourism, restaurants and bars and creative industries. A key objective of Leicester's Cultural Strategy is "to invest in the development of cultural activity which contributes to the

economic, social and personal well-being of individuals at all stages in their lives and to increase access to, and participation in, cultural activity”. Borough Council performance targets to increase cultural participation have underpinned this.

The Borough Council will also seek premises licences for selected public spaces in the community in its own name. This could include, for example, green spaces, parks, and town centre squares etc. Performers and entertainers would require permission from the Council, as the premises licence holder, to use these spaces for regulated entertainment.

This licensing policy will operate in the spirit of the Cultural Strategy and the International Covenant on Economic, Social and Cultural Rights (ICESCR). In doing so, it will seek to maintain a balance between regulation and supporting cultural activity. It will strive to maintain a balance between the need to ‘manage’ any detrimental impacts of an activity in a community with the many benefits cultural activity brings to communities, in developing personal aspiration and potential, building cohesive communities, providing opportunities for young people, contributing to economic growth and regeneration and the development of sustainable communities.

In order to maintain this balance, the Licensing Authority will:

- monitor the impact of licensing on the provision of regulated cultural activities and entertainment, such as live music, theatre, dance, and festivals
- create a dialogue with the cultural sector about the impact of the licensing policy and work with our partners to balance different interests
- seek to ensure that conditions attached to licences do not deter live music, festivals, theatre, sporting events etc. by imposing unnecessary restrictions
- seek to ensure that conditions attached to licences do not deter new or small-scale groups/ activities in communities by imposing conditions which will lead to a cost disproportionate to the size of the event
- seek to create an environment which minimises nuisance and anti-social behaviour connected to cultural activity and events but without undermining our commitment to increase access to cultural participation as a fundamental human right.

11.4 Building Control

The Building Regulation process is a separate system to the licensing regime but complementary in terms of some shared objectives.

Where a licence is applied for, or exists, and any Building Regulated work is carried out, either as a material alteration, change of use or new build to a

licensed premises, the owner / licensee should ensure that before opening to the public, Building Regulations consent has been granted in full and that completion certificates have been issued.

Two separate and distinct certificates are issued on a commercial or workplace premises. The first confirms compliance with Building Regulations in general and the second confirms compliance in terms of fire precautions, including means of escape in case of fire. A copy of this second certificate is sent to the Fire Service, which triggers their responsibilities under the Workplace Regulations and enforcement of risk assessments.

11.5 Promotion of Equality

In developing this strategy, the Licensing Authority has recognised its responsibility under the Equality Act 2010, to consider the need to eliminate unlawful discrimination, harassment, and victimisation and to advance equality of opportunity between different groups and foster good relations between different groups.

The Licensing Authority also recognises that this policy should promote equality in a wider sense and has therefore assessed the potential impact on disadvantaged groups in general, as well as from a race equality perspective. It has considered and consulted with this in mind.

The following actions, which have been identified as being necessary to promote equality, and within the scope of the Act and supporting guidance, will be implemented by the Licensing Authority:

- The Licensing Policy and associated documents will be available on the internet, and in other formats upon request.
- The licensing objective of protecting children from harm will be promoted.
- Support will be offered to licence applicants, licence holders and potential objectors who are socially excluded.
- Account will be taken of the effect of specific applications on community cohesion, including the need to balance the benefits of cultural and community activities with limited local disturbance.
- Action will be taken to endeavour to ensure the safety of vulnerable people in licensed premises.
- Action will be taken to ensure that all applications, particularly those for disadvantaged groups, are dealt with fairly.

The Licensing Authority is aware that there may be particular sensitivities of certain buildings, for example religious buildings, to certain licensable activities taking place in close proximity. Where this proximity has an impact on the promotion of one of the licensing objectives this is a matter for the Licensing Authority. Where the impact does not affect the promotion of the

licensing objectives, there may be other control mechanisms, such as the planning system, that could be applicable.

11.6 Disabled Access

The guidance supporting the Act advises that conditions relating to disabled access should not be attached to licences, as this would duplicate existing statutory requirements. The Licensing Authority therefore takes this opportunity to remind operators of premises of their duties under the Equality Act 2010.

11.7 Transport

Transport Strategy is set out in the Local Transport Plan (LTP).

The LTP policies seek to ensure that alternatives to the use of the private car are available; these alternatives include walking, cycling and public transport (bus, rail, and taxi). They are operated in conjunction with land use policies to seek to ensure that development takes place in locations where these alternatives can be best provided; the Town Centre is naturally one of these locations, particularly with regard to public transport.

A high level of bus services is provided commercially between the hours of 7am and 7pm Monday to Saturday. Lower levels of services are provided up to 11pm and on Sundays, and the Council's Transport Strategy will continue to seek ways of improving the provision of bus services at these times and later at night to assist in getting people away from the Town Centre quickly, safely and efficiently.

Taxis provide a useful role in transporting people, particularly at times when bus services are not well provided. Taxi ranks are provided where demand is identified and include both 24 hour ranks and ones which operate only at night. The Council's Transport Strategy will continue to seek to ensure that the demand for rank provision is satisfied and that their locations are amended as demand alters, subject to competing demands for use of kerbside space.

12 Duplication

The authority will avoid duplication with other regulatory regimes (e.g., the Health and Safety at Work Act) in so far as attaching conditions to premises licences and club premises certificates. Conditions will only be attached where they are necessary for the promotion of the licensing objectives. If matters are already provided for in other legislation, they cannot be considered necessary in the context of licensing law.

13 Standardised Conditions

Each application must be considered on its own merits and in accordance with the licensing authority's statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions.

Standardised conditions will be avoided, and the Licensing Authority will only attach to premises licences, and club premises certificates, those conditions that are tailored to the individual style and characteristics of the premises and the events concerned, and where they are necessary for the achievement of one or more of the four licensing objectives. However, to aid administration attached to this statement, but not forming part of it, at Appendix 1, are a pool of conditions from which the authority may draw appropriate and proportionate conditions to cover particular circumstances. This is not intended to be an exhaustive list and other specific conditions may be appropriate.

There are a number of mandatory conditions which are required to be applied to licences.

13.1 Mandatory Conditions.

Mandatory conditions are provided by the 2003 Act, amended by the (Mandatory Licensing Conditions) (Amendment) Order 2014 and should be included in every Licence and/or Club Premises Certificate.

The Mandatory Conditions are attached to this Policy at Appendix 2. These need to be adhered to and complied with by the Premises Licence Holder.

For premises with ON sales the Mandatory Conditions will include the following requirements.

- The need for a Designated Premises Supervisor to be registered on the Licence.
- Alcohol needs to be sold or authorised by a Personal Licence Holder.

Mandatory Conditions also refer to: -

Permitted price of alcohol

Age verification Policy

Irresponsible promotions

No drinking games (encouraging people to drink too much or within specific time limits).

Free potable water

Measures of alcoholic drink

Exhibition of films
Door Supervision

For premises with OFF sales the Mandatory Conditions will include the following requirements.

- The need for a Designated Premises Supervisor to be registered on the Licence.
- Alcohol needs to be sold or authorised by a Personal Licence Holder.

Mandatory Conditions also refer to: -
Permitted price of alcohol
Age verification Policy

14 Personal Licences

Individuals applying for a personal licence must be entitled to work in the UK. The Immigration Act 2016 amended the Licensing Act 2003, with effect from April 6, 2017. Applications made on or after this date by someone who is not entitled to work in the UK must be rejected.

Licences must not be issued to people who are illegally present in the UK, who are not permitted to work, or who are permitted to work but are subject to a condition that prohibits them from doing work relating to the carrying on of a licensable activity.

In order to carry out this duty, from April 6, 2017, licensing authorities must be satisfied that an applicant has the right to work in the UK. They require applicants to submit an identification document, to show that they have permission to be in the UK and to undertake work in a licensable activity.

In order to discharge this duty, from 6th April 2017, licensing authorities must be satisfied that an applicant has the right to work in the UK and require applicants to submit copies of one of the documents listed in Appendix 3. As an alternative to providing a copy of original documents, applicants may demonstrate their right to work by providing their 'share code' to the Licensing Authority, enabling the Authority to carry out a check with the Home Office

The Licensing Authority recognises the important role that personal licence holders have to play in the promotion of the licensing objectives at premises selling alcohol. For this reason, personal licence holders are required to have prescribed training and not have relevant convictions that would indicate their unsuitability.

The Policing and Crime Act 2017 gives licensing authorities the power to revoke or suspend personal licences, with effect from 6 April 2017.

When a licensing authority has granted a personal licence and becomes aware that the licence holder has been convicted of a relevant offence or foreign offence or been required to pay an immigration penalty, a licensing authority may revoke the licence or suspend it for a period of up to six months. This applies to convictions received and civil immigration penalties which a person has been required to pay at any time before or after the licence was granted, as long as the conviction was received after 6 April 2017, or the requirement to pay the civil penalty arose after 6 April 2017.

Every sale of alcohol at licensed premises is required to be authorised by a personal licence holder. Because of the importance of their role, the Licensing Authority considers it to be good practice for personal licence holders to have significant operational involvement in the sale of alcohol rather than to undertake a remote, periodic authorisation of other staff. In practical terms this would mean authorisation on at least a daily basis, and to be available on the premises throughout most of the day to deal with circumstances requiring their expertise and authority.

Applicants for personal licences who are ordinarily resident in a licensing authority's area are required to make the application to that licensing authority.

When applying for a personal licence, the Licensing Authority would expect applicants to produce an up-to-date Disclosure Barring Service certificate. All applicants would also be expected to make a clear statement as to whether they have been convicted outside England and Wales of a relevant offence or an equivalent foreign offence.

In accordance with the Secretary of State's advice the Licensing Authority will normally refuse applications where the police have issued an objection notice unless there are, in the opinion of the Licensing Authority, exceptional and compelling reasons which justify granting the application.

14.1 Changes during lifetime of licence

The holder of a Personal licence is required by the 2003 Act to notify the licensing authority of any changes to a holder's name or address. These changes should be recorded by the licensing authority.

The holder is also under a duty to notify any convictions for relevant offences to the licensing authority and the courts are similarly required to inform the licensing authority of such convictions, whether or not they have ordered the suspension or forfeiture of the licence. The holder must also notify the licensing authority of any conviction for a foreign offence.

15 Temporary Event Notices (TENs)

The system of permitted temporary activities is intended as a light touch process, and as such, the carrying on of licensable activities does not have to be authorised by the licensing authority on an application. Instead, a person wishing to hold an event at which such activities are proposed to be carried on (the “premises user”) gives notice to the licensing authority of the event (a “temporary event notice” or “TEN”).

There are two types of TEN: a standard TEN and a late TEN. These are subject to different processes: a standard notice is given no later than ten working days before the event to which it relates; and a late notice is given not before nine and not later than five working days before the event.

Part 5 of the Licensing Act allows licensing activities to be carried out in specified circumstances on a temporary basis, subject to a temporary event notice being served on the Licensing Authority, with a copy to the chief officer of police and Environmental Health services for the area no less than ten working days before the event. The chief officer of police or Environmental Health services may object to the event if satisfied that any of the four licensing objectives would be undermined.

“Late” TENs are intended to assist premises users who are required for reasons outside their control to, for example, change the venue for an event at short notice. Late TENS can be given at any time as long as the limits specified, within guidance issued under section 182 of the Licensing Act 2003, are not exceeded. Late TENs can be given up to 5 working days but no earlier than 9 working days before the event is due to take place and, unless electronically given to the licensing authority, must also be sent by the premises user to the police and Environmental Health Services. A late TEN given less than 5 days before the date of the event to which it relates will be returned as void and the activities to which it relates will not be authorised.

The Licensing Authority considers that it is important that the police and Environmental Health services have sufficient time to properly evaluate the likely impact of a temporary event. Where insufficient notice of the event is given, this may lead to objections being made that may have been unnecessary if a fuller evaluation had been possible. Equally, if notice of an event is given too far in advance it may be difficult to evaluate because of future uncertainty.

The Licensing Authority would therefore suggest as best practice that a temporary event notice is served between one and two months ahead of the event taking place. This can be particularly relevant to events which take place in the open air or in temporary structures.

15.1 Police and/or Environmental Health Intervention

The Act allows the Police and Environmental Health, within the prescribed time period, the opportunity to issue an objection notice if they believe the event would undermine any of the licensing objectives. The issue of an objection Notice in the case of a STANDARD TEN would require the consideration of the objection by the Licensing Authority at a hearing.

If an objection is received for a LATE TEN, then the TEN will not be valid and the event cannot go ahead as due to the limited time frame there is no scope for a hearing.

Due to the ability of the Police and Environmental Health to be able to serve such a notice it is highly recommended that event organisers do not rely on giving the minimum amount of notice and to contact the local Police and Environmental Health at their earliest opportunity about their proposed event.

16 Representations

Subject to the type of application representations may be made by a Responsible Authority or other persons (as defined by the Licensing Act 2003).

Any representation must be writing, and the Licensing Authority has a representation form available on the Council web site or that can be requested via the licensing section.

Any person (including members of the public) needs to be aware that their personal details will be made available to the applicant. The Licensing Authority is not able to accept anonymous representations. Representations must include your full name, address, and contact information (telephone number and email address).

Any representation, which is received other than from a Responsible Authority, will in the first instance be determined as to whether it is relevant, i.e., based upon one or more of the four licensing objectives.

Relevant representations are representations that:

- Are about the likely effect of the premises licence on the promotion of the licensing objectives.
- Which have not been withdrawn and are not, in the opinion of the Licensing Authority, frivolous or vexatious.

If relevant representations are received about an application, the Licensing Authority will hold a hearing to consider them unless the Licensing Authority, the applicant and everyone who has submitted a representation agree that the

hearing is unnecessary. Applicants and those making representation should seek, in advance of the meeting, to try and reach an agreement.

16.1 Petitions

The Licensing Authority will accept petitions, but there are some important factors to consider before organising a petition.

- a clear and detailed statement covering the subject of the petition. It should state what action the petitioners would like us to take.
- The instigator of the petition MUST identify themselves as the 'single point of contact'
- If the Licensing Authority cannot contact the single point of contact in order to verify the petition, the petition will not be considered valid
- Each page of the petition must give information as to the purpose of the petition so that all persons signing are aware of what they are signing
- Each person signing the petition must give their full name and address details
- The single point of contact must ensure that all persons signing the petition are made aware that a copy of the petition will be supplied to the applicant and contained in any Committee report, which may be published on the Councils website.
- If the application goes to a hearing the licensing authority will only write to the single point of contact giving notice of the hearing date
- It is expected that the single point of contact will represent all persons who signed the petition at the hearing and speak on their behalf.
- Failure to attend the hearing and be available to answer any questions which the Committee may have may limit the weight that the Committee can give to the petition
- The Licensing Authority will only write to the single point of contact to inform of the outcome of the application.

17 Enforcement

The Licensing Authority will carry out its responsibilities for enforcement so as to promote each of the four licensing objectives referred to in Section 1. The Licensing Authority will develop and review enforcement protocols in agreement with the police.

Enforcement activities will be targeted in terms of risk and so as best to promote the licensing objectives. In addition, account will be taken of the general enforcement policy of the licensing authority, which aims to ensure that enforcement is open, fair, reasonable, and proportionate.

Enforcement activities will include operations designed to:

- Ensure compliance with conditions attached to licences, operating schedules, requirements specified in this Statement of Policy, and the requirements of the Licensing Act itself.
- Protect public safety.
- Prevent nuisance.
- Prevent crime and disorder.
- Protect children from harm.
- Identify unlicensed activities.
- Respond to complaints and representations from relevant individuals and responsible authorities.
- Prevent the sale of alcohol to minors
- Prevent the sale of alcohol to people who are drunk
- Identify the keeping of smuggled goods
- Prevent drug misuse

17.1 Annual Fees -Suspension for Non – Payment of Fees

The 2003 Act requires a licensing authority to suspend a premises licence or club premises certificate if the annual fee is not paid when it is due. Once suspended, no licensable activities can be carried out at the premises or Club until such time as the annual fee has been paid. The suspension is lifted immediately once the outstanding fee is paid, and licensable activities may resume.

If the annual fee has not been paid by the due date the licence holder will be notified and given notice of the date that the suspension will take effect.

17.2 Reviews

At any stage, following the grant of a premises licence or club premises certificate, a responsible authority, or any other person, may ask the licensing authority to review the licence or certificate because of a matter arising at the premises in connection with any of the four licensing objectives. This acts an incentive for premises to effectively self-regulate.

On receipt of a relevant representation to carry out a review, licensing authority has a range of options available to it and may take any of the following steps:

- modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times.

- exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption).
- remove the designated premises supervisor.
- suspend the licence for a period not exceeding three months.
- revoke the licence.

18 Live Music, Dancing, Theatre, Circuses and Street Arts

The Licensing Authority will ensure that when it considers applications for licences for entertainment involving live music, dancing, theatre, circuses, and street arts it will act so as to promote the licensing objectives.

The Licensing Authority recognises that there is a need to encourage and promote a broad range of entertainment, particularly those activities identified above, because of the wider cultural benefits to communities. The potential for limited disturbance will therefore be balanced against these wider benefits.

18.1 Events in Charnwood

If holding an event in Charnwood which falls into one or more of the following categories:

- Attendance of more than 500 people
- VIP /Military interest or attendance
- Highway impact (including road closures or restrictions)
- Has a community impact (i.e., are there any issues that may affect a community's confidence or any community tensions that may arise from the planned event)

Guidance on the planning of such events is available to organisers via the Councils Website.

https://www.charnwood.gov.uk/pages/holding_an_event_in_charnwood_how_to_notify_us

Charnwood Borough Council uses a well-established Leicestershire-wide event notification and reporting process.

This is designed to support event organisers to run events safely and effectively, and to signpost them to guidance on the measures that they might need to take to ensure that they comply with the relevant legislation and guidance. It also helps us to fulfil our responsibility to flag information about upcoming events to our partner agencies, including the Emergency Services and Leicestershire County Council.

It is essential that organisers give substantial notice so that proper preparations and precautions can be put into place for the event. This also applies if the event is proposed under a Temporary Event Notice.

19 Wholesale of alcohol

From 1 April 2017, businesses which sell alcohol (for example, retailers of alcohol and trade buyers) will need to ensure that the UK wholesalers that they buy alcohol from have been approved by HMRC under the Alcohol Wholesaler Registration Scheme (AWRS). They will need to check their wholesalers Unique Registration Number (URN) against the HMRC online database which will be available from April 2017. This is an ongoing obligation and if a business is found to have bought alcohol from an unapproved wholesaler, they may be liable to a penalty or could even face criminal prosecution and their alcohol stock may be seized. Any trader who buys alcohol from a wholesaler for onward sale to the general public (known as a 'trade buyer') does not need to register unless they sell alcohol to other businesses. Examples of trade buyers would be pubs, clubs, restaurants, cafes, retailers, and hotels. However, they will need to check that the wholesaler they purchase alcohol from is registered with HMRC. Further information may be found at: <https://www.gov.uk/guidance/the-alcohol-wholesaler-registration-scheme-awrs>.

20 Delegation of Functions

The following matters will be determined by either the Licensing Committee or one of its sub-committees:

- Application for a personal licence where there are relevant unspent convictions.
- The review of a premises licence or club premises certificate.
- Decision to object when the local authority is the consultee and not the relevant authority considering the application.
- Determination of a police objection to a temporary event notice.

The following matters will be determined by either the Licensing Committee or one of its sub-committees where a relevant representation has been made:

- Application for a personal licence.
- Application for a premises licence or club premises certificate.
- Application for a provisional statement.
- Application for variation to a premises licence or club premises certificate.
- Application to vary a designated premises supervisor
- Application for transfer of a premises licence
- Application for interim authority
- Determination of a temporary event notice.

The Licensing Manager will determine all other matters.

Variations to premises licences or club premises certificates that could not impact adversely on the licensing objectives are subject to a simplified 'minor variations' process. There is clear guidance as to what constitutes a "minor variation" contained on Charnwood Borough Councils website.

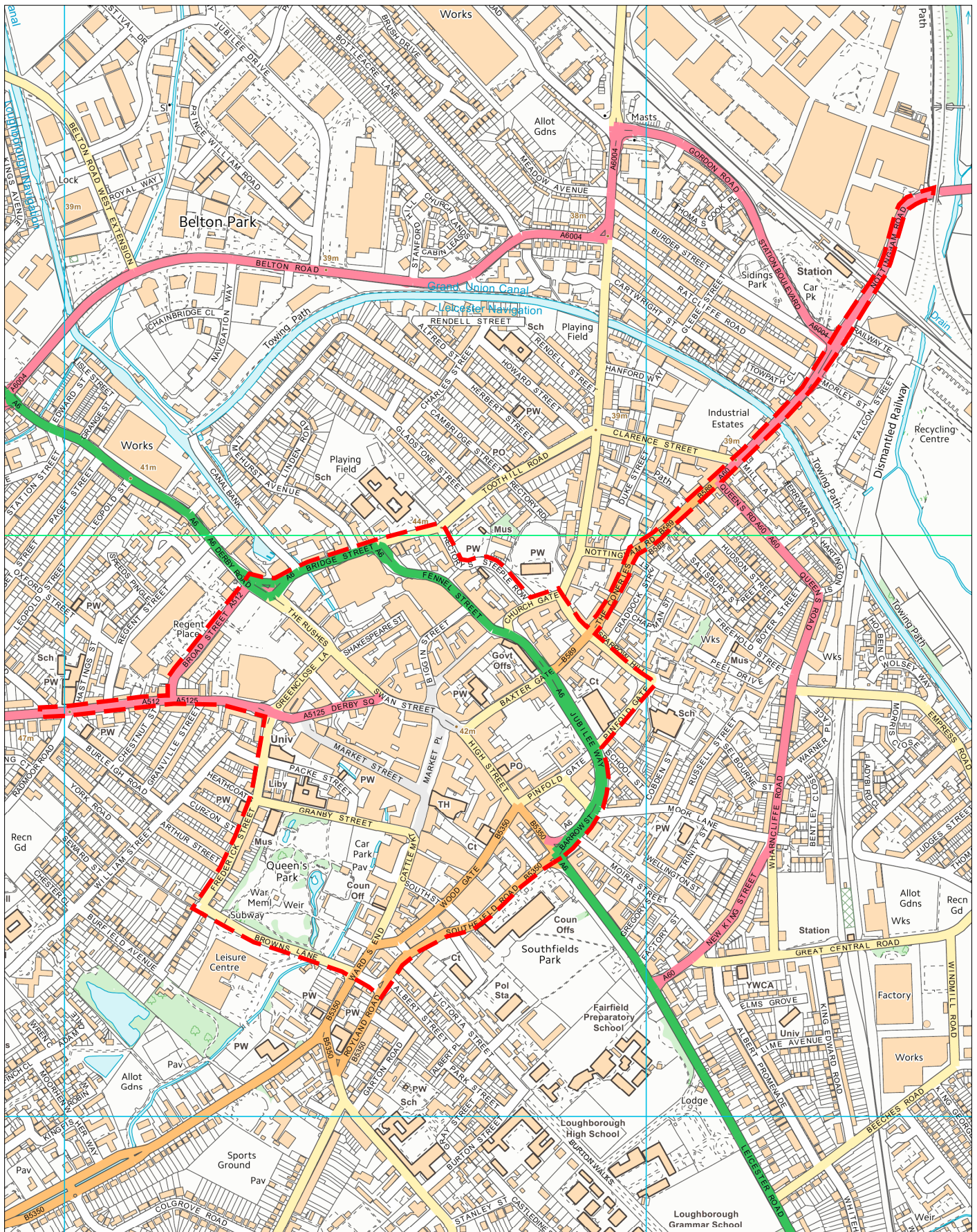
Councillors are now considered as "interested parties" and can make representations on any application as such, even if they do not live in the vicinity, or may represent persons living or working in the vicinity of the premises in question.

21 Period of Validity & Review

This statement of licensing policy will come into force in June 2022 and be valid for five years.

The policy will be kept under review during the period of validity and if necessary, amendments made.

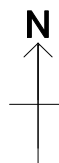
Before a new policy is adopted or amendments made to the existing one the Licensing Authority will undertake consultation in accordance with Section 5 of the Licensing Act 2003.



Loughborough Saturation Zone

Charnwood Borough Council
 Council Offices
 Southfield Road
 Loughborough
 Leicestershire
 LE11 2TX

www.charnwood.gov.uk



Scale: 1:9000

Date: 08-06-2017 Time: 09:26:51

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Having identified the clustering of offences, I have then reviewed the raw data: I used NICHE – which is the police crime and intelligence recording system – to ascertain how many offences of assault (ABH and GBH) and public order have taken place within Loughborough over the last 6 months.

I searched for all offences within Loughborough (LE11 postcode) first, and then those that were committed within Beat NL62.

I checked every offence manually to ascertain how many had occurred within the Cumulative Impact Zone and how many had occurred during the night time hours, which are for the purposes of this report 2200 hrs to 0700 hrs.

	Public Order Offences	Assault Occasioning Actual Bodily Harm	Assault Occasioning Grievous Bodily Harm	Total
Number of offences within Loughborough	306	293	20	619
Number of offences within Beat NL62	143	148	12	303
Number of offences within CIZ	69	81	5	155
Number of offences within CIZ and night time hours	19	55	4	78

This data tells us three things;

Of all violent offences in Loughborough during this time period (313), 27% (86) of them happened within the CIZ and 19% (59) happened within the CIZ and within night time hours.

Of all violence offences in beat NL62 during this time period (160), 54% (86) of them happened within the CIZ and 37% (59) happened within the CIZ and within night time hours.

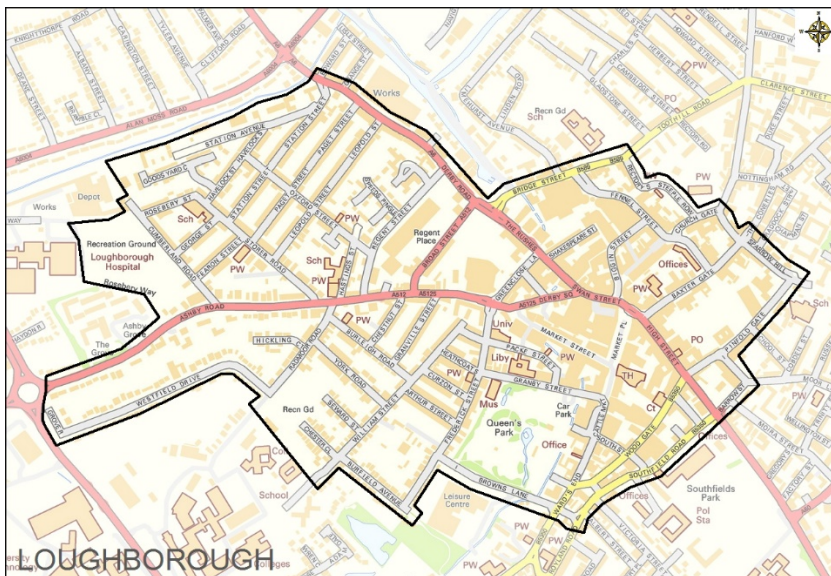
Of all Public Order and violent offences in Loughborough during this time period (619), 25% (155) happened within the CIZ and 13% (78) happened within the CIZ and within night time hours.

It is clear from both data sources that there is a concentration in violent crime within the CIZ area, with a significant amount occurring during night time hours.

This correlates with the number of licenced premises within the area. According to InnKeeper (the police database for licenced premises within Leicestershire), there are 313 live premises licences in the whole of Loughborough. Around (158) 50% of these licenced premises are situated within the CIZ, which is a relatively small geographical area.

Clearly, the data shows that not all violent crime occurs during the night time economy. Daytime incidents are more frequent and there is evidence of ongoing alcohol related crime and disorder. This is partially attributable purchases from 'on sales' licenced premises. However, this is more often attributable to specific troubled individuals buying alcohol largely from 'off licence' shops and drinking it nearby, generally out of sight of officers/cctv, before causing issues.

There is currently a Designated Public Places Order in place for Loughborough town centre. The area of that order is shown in the map below. The entire area of the current CIZ and the proposed CIZ is within the DPPO area.



The DPPO is commonly referred to as an alcohol free zone, though this is inaccurate. What the Order does is give police a power to require a person to stop drinking alcohol in public places within the above area. There is no offence of drinking within this area unless a police officer has made a requirement on that person to cease and they then fail to comply.

This power is not used simply because someone is drinking alcohol within the area; there is generally a common sense approach and the perceived risk of anti-social behaviour or crime occurring in connection with the consumption of alcohol is a consideration.

There is no requirement for us to record the number of times we use this power however we have tried to do so using a system that we have since found to be unreliable.

Anecdotally; in most cases, people that are drinking alcohol in the street tend to dispose of their drinks upon seeing police. This has the desired effect of removing the alcohol, but is not recorded as a use of the DPPO power.

Summary

There is clear evidence of a disproportionate amount of crime and disorder occurring within what is a relatively small area. Not all of the incidents can be attributed to licenced premises, however it is my opinion that the concentration of so many such businesses within the area is a contributing factor and is evidence of the cumulative impact. I believe therefore that there is a need to maintain a policy and for the area.